

I think it well to draw attention to the question of the measures, both national and international, in civilian fields which chould presumably be taken in parallel with possible military measures under the BERCON plans.

- SACHER'S certain assumptions are made with regard to the implementation of Alert Measures prior to the initiation of the Maritime Contingency Plan measures. For example, before MARCONS I and II are implemented almost all of SACLANT'S Simple Alert measures and certain Reinforced Alert measures are assumed to have been taken. Some of these are in connection with the activation of NATO civilian agencies, and other civilian activities. There are, however, many other civilian precautionary measures of equal importance, but not directly related to military plans, which should also be put into effect both on a national and international plane.
- It has always been argued that prior warning of impending hostilities is of the highest importance if we are to be as adequately prepared as possible for that eventuality. In the case of the implementation of the BERCOM plans, which cannot but lead to a period of acute political tension, we have in fact got prior parning, it is MATO which is inttiating action. We are therefore in the most favourable position to implement, in advance of hostilities, such civil precautionary measures as have already been agreed as being desirable. A list of such measures is set out in AC/98-D/146; cover a wide variety of action in the fields of governmental control, communications, supplies, transport, civil defence, etc. It would, I believe, be higher unwise to put a BFRCON plan into effect unless, for example, such governments as possessed them, had moved to safe emergency hospitals outside target areas should relocation sites: evacuation plans where such exist should have have been manned: been put into effect and warning systems and civil defence arrangements should have been activated. These and a host of other measures

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are complementary to the implementation of the BERCON plans.

4. It is not suggested that you should necessarily raise these issues with the Council at present, but rather that you should bear in mind that there are many mivilian measures which should, I suggest, be implemented if NATO decides to react militarily against certain possible enemy action vis-à-vis Berlin. In addition to such measures as I have referred to above, decisions will of course be required with regard to other types of action, e.g. economic or psychological.